

Act for the Future - Directions for a new Local Government Act Submission Template

| Name | Allison Watt |
|---------|---------------|
| Suburb | Greensborough |
| Age* | |
| Gender* | |

^{*}Please see the last page of this document for our terms and conditions around privacy of your information

If you work in an organisation or council, please provide the following information:

| Organisation or council name | Nillumbik Shire Council |
|------------------------------|---------------------------------------|
| Position | Manager Governance and Communications |
| Are you providing this | On behalf of the Council |
| submission on behalf of the | |
| organisation or council? | |

Key information about making a submission

Who can make a submission?

Anyone is able to make a submission to the Local Government Act review Directions Paper - whether you're responding yourself, or on behalf of a community group or local council.

How will submission be used?

All submission received will be considered and used to inform the next stages of the review.

Will submissions be made publicly available?

Written submissions (electronic and physical) will be made publicly available unless confidentiality is requested, and granted by the Local Government Act Review Advisory Committee, or if the committee determines the material should remain confidential. Submissions that are defamatory or offensive will not be published.

Can I provide a submission in another format?

It is strongly preferred for submissions to be made through the online form or by completing this form. However, if another format suits your needs or the requirements of your organisation you are welcome to use another format.

Do I have to respond to all of the questions in the template?

You're welcome to respond to as many, or as few, of the questions as you would like.

How do I make a submission?

Submissions can be made in three ways:

- → Online via the online submission form, or by uploading your completed submission form
- → Email your completed form to local.government@delwp.vic.gov.au
- → Post your completed form to:
 Local Government Act Review Secretariat
 C/o Local Government Victoria,
 PO Box 500, Melbourne VIC 3002



Chapter 2: Contemporary councils capable of meeting future challenges

Direction 1 proposes to:

Require councils to take the following principles into account when performing their functions and exercising their powers:

- the need for transparency and accountability
- the need for deliberative community engagement processes
- the principles of sound financial management
- the economic, social and environmental sustainability of the municipality
- the potential to cooperate with other councils, tiers of government and organisations
- plans and policies about the municipality, region, state and nation
- the need for innovation and continuous improvement
- any other requirements under the Act or other state or federal legislation.

| Do۱ | ou sup | port thi | s direct | ion? 🛛 | Yes | ☐ No |
|-----|--------|----------|----------|--------|-----|------|
|-----|--------|----------|----------|--------|-----|------|

What other comments would you make for this proposal?

The specific reference to 'deliberative' community engagement processes throughout the Directions Paper is not supported. Deliberative engagement must be fit for purpose and is just one of many tools that councils can use to engage with their communities. Deliberative processes require particular skills and this could place financial demands on councils. This is consistent with the view put by the VLGA.

Direction 2 proposes to:

Provide that the role of a council is to:

- plan for and ensure the delivery of services, infrastructure and amenity for its municipality, informed by deliberative community engagement
- collaborate with other councils, tiers of government and organisations
- act as an advocate for its local community
- perform functions required under the Act and any other legislation.

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What other comments would you make for this proposal?

| See the comments above regardi | ng the specific reference to | deliberative | community engagement. |
|--------------------------------|------------------------------|--------------|-----------------------|
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| Direction 3 proposes to: |
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| Provide that councils have the powers described in the Act and in other legislation. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
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Direction 4 proposes to:

Make the following reforms to the election of mayors:

- Elect all mayors for two-year terms
- Retain election of the mayor by their fellow councillors for most councils
- Provide the minister with power to approve the direct election of mayors for councils where:
 - o the size of the council is sufficient to support the additional costs of direct election
 - the significance of the council in its own terms or in terms of the region in which it is situated supports a directly elected mayor
 - o community consultation provides evidence of strong support for a directly elected mayor, recognising the additional costs to the community.
- Should the minister approve direct election of a mayor for a municipality, the City of Melbourne model will apply. This is that the mayor and deputy mayor are jointly elected by voters and councillors are elected at large to represent the entire municipality.

Do you support this direction? \square Yes \square No

What other comments would you make for this proposal?

Nillumbik Shire Council does not support the proposal to elect all Mayors for a two-year term. The Act currently allows councils the discretion to appoint the Mayor for one or two year terms. Mandatory two-year terms may discourage some councillors from talking the role of Mayor, particularly if a two-year commitment places excessive demands on them in terms of other professional or personal responsibilities.

Direction 5 proposes to:

Expand the role of the mayor to include the following powers and responsibilities:

- to lead engagement with the community on the development, and the reporting to the community at least annually about the implementation, of the council plan
- to require the CEO to report to the council about the implementation of council decisions
- to appoint chairs of council committees and appoint councillors to external committees that seek council representation
- to support councillors—and promote their good behaviour—to understand the separation of responsibilities between the elected and administrative arms of the council
- to remove a councillor from a meeting if the councillor disrupts the meeting
- to mutually set council meeting agendas with the CEO
- to be informed by the CEO before the CEO undertakes any significant organisational restructuring that affects the council plan
- to lead and report to council on oversight of the CEO's performance
- to be a spokesperson for the council and represent it in conduct of public civic duties.

Do you support this direction? \square Yes \square No

What other comments would you make for this proposal?

The Mayor is the leader of the councillor team and therefore needs to have this role more clearly spelled out. A position description for the role of Mayor should be included in regulations and some responsibilities



to assist and authorise the leadership role of the Mayor ie: nominate committee members, present the annual report, monitor behaviour of councillors against the adopted code of conduct and coordinate the resolution of conflicts and councillor disputes.

Expanding the role of Mayor to include the responsibility of being informed by the CEO before any significant organisational change is undertaken which affects the Council Plan should not be legislated. Keeping the Mayor informed would happen as a matter of course.

Providing the Mayor executive powers to develop the Council Plan, requiring the CEO to report to Council etc. should not be included in legislation. Any councillor can move a Notice of Motion to request a report if required and it is vital that the Council Plan and other policy documents are owned by the Council – not seen to be the owned by the Mayor. This would potentially be detrimental to collaboration and good governance by all councillors.

| Direction 6 proposes to: Review the formula for setting mayoral allowances in light of the proposed expanded role of mayors. |
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| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 7 proposes to: |
| Formalise the status of the Local Government Mayoral Advisory Panel (LGMAP) by making it a statutory advisory board to the minister under the Local Government Act. |
| Do you support this direction? ☐ Yes |
| What other comments would you make for this proposal? |
| The proposal to make the Mayoral Advisory Panel a statutory advisory board is not supported. This panel is a political appointment of the respective Minister and does not necessarily represent sector views. |
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Direction 8 proposes to:

Require all councils to appoint a deputy mayor elected in a manner consistent with the mayor. That is:

- where councillors elect their mayor, councillors elect the deputy mayor for the same two-year period
- where the mayor is directly elected, a deputy mayor is jointly elected with the mayor on the same ticket.

Do you support this direction? \boxtimes Yes \square No

What other comments would you make for this proposal?

Nillumbik supports the appointment of a Deputy Mayor, but does not support a mandated two-year term for either the Mayor or Deputy Mayor positions.

Direction 9 proposes to:

Consider deputy mayoral allowances in light of the expanded role of deputy mayors.



| Do you support this direction? ⊠ Yes □ No |
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| What other comments would you make for this proposal? |
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| Direction 10 proposes to: |
| Require councillors to actively participate in engagement processes mandated by the Act. |
| Do you support this direction? ☐ Yes ☒ No |
| What other comments would you make for this proposal? |
| This is covered in the principles in Direction 1. |
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| Direction 11 proposes to: |
| Require councillors to recognise and support the role of the mayor specified in the Act. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
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| Direction 12 proposes to: |
| Provide that councillors are entitled to all relevant entitlements consistent with other significant public |
| offices (such as for disability support, maternity leave and childcare). |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 13 proposes to: |
| Require the CEO to provide support to the mayor by: |

- consulting the mayor when setting council agendas
- keeping the mayor informed about progress implementing significant council decisions, including reporting on implementation when asked to do so
- providing information the mayor requires to meet the responsibilities of the role
- informing the mayor before making significant organisation changes that that affect the council plan
- supporting the mayor in their leadership role (such as by ensuring adequate council resources and access to staff for the proper conduct of council meetings and for civic engagements).

Do you support this direction? \square Yes \square No

What other comments would you make for this proposal?

The CEO should consult with all councillors about the agenda for meetings – not only the Mayor. There is no need to legislate this and to do so is contrary to principle-based legislation.



While it is acknowledged that a CEO should consult with councillors and the organisation before implementing organisational change, this should not be legislated through the Local Government Act. To do so is inconsistent with a 'principles based' approach.

The principle should be that the CEO provides advice, support and assistance to the Council and the councillors. This requires good information exchange on strategic operational matters between the CEO and Councillors and particularly between the CEO and Mayor as leader of the Council.

The CEO should always provide support to the Mayor, however the CEO equally has responsibility to support and provide advice to all councillors. Singling out the Mayor in the legislation has the potential to be misinterpreted ie: a Mayor thinking that the CEO must help them deliver their personal political agenda (as opposed to the Councils).

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Require all councils to have a CEO remuneration policy that broadly aligns with the Remuneration Principles of the Victorian Public Sector Commission's *Policy on Executive Remuneration for Public Entities in the Broader Public Sector.*

Do you support this direction? \boxtimes Yes \square No

What other comments would you make for this proposal?

A CEO remuneration policy monitored by the Audit Committee is supported as is external expert advice to the Council in CEO employment matters. Any other prescriptive requirements regarding CEO employment should be deleted from the Local Government Act.

| Direction 15 proposes to: |
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| Require the audit and risk committee to monitor and report on a council's performance against the remuneration policy. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| CEO conduct and behaviour should be governed by relevant employee relations legislation. |
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Direction 16 proposes to:

Require the mayor to get independent advice in overseeing CEO recruitment, contractual arrangements and performance monitoring.

Do you support this direction? oxtimes Yes \odots No

What other comments would you make for this proposal?

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| u | irection | 1/ | proposes | to: |

Remove detailed prescription about council decision-making processes from the Act.

Do you support this direction? \boxtimes Yes \square No





| What other comments would you make for this proposal? |
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| Direction 18 proposes to: |
| Include high-level principles about council decision-making processes: namely, that they be open and accountable. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 19 proposes to: |
| Require councils to adopt rules about internal council processes that are consistent with the high-level principles in the Act. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 20 proposes to: |
| Include in the new Act that a council may determine that information is confidential if: |
| it affects the security of the council, councillors or council staff |
| it would prejudice enforcement of the law |
| it would be privileged from production in legal proceedings |
| it would involve unreasonable disclosure of a person's personal affairs |
| it relates to trade secrets or would disadvantage a commercial undertaking. |
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| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
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| Direction 21 proposes to: |
| Require a committee to which a council may delegate any of its powers to be known as a special committee |
| and require it to include at least two members who are councillors. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
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Direction 22 proposes to:

| Allow councils to establish administrative committees to manage halls and reserves, with limited delegated powers including limits on expenditure and procurement; and for councils to approve annually committee rules that specify the roles and obligations of administrative committee members. |
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| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 23 proposes to: |
| Apply legislative provisions exclusively to special committees that have delegated council powers and to administrative committees (as described in the proposed direction above). |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 24 proposes to: |
| Remove from the Act provisions regulating assemblies of councillors, leaving councils to deal with issues of |
| public transparency about these or any other advisory committees as part of the council's internal rules. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 25 proposes to: |
| Remove matters about employing council staff from the Act. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| The proposal that matters regarding employing Council staff be removed from the Act is generally supported |
| but there will be industrial implications in relation to the employment of senior officers on maximum term |
| contract. The implications are that, if this requirement in the Act was removed, then employment |
| arrangements for Senior Officers in future would need to be made under the relevant award and enterprise |
| agreement, which could limit Council's ability use fixed term contracts. |
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| Direction 26 proposes to: |
| Require the CEO to establish a workforce plan that describes the council's staffing structure including future |
| needs; that the plan include a requirement that it can only be changed in consultation with staff; and that |
| the plan be available to the mayor and to staff. Do you support this direction? ☐ Yes ☒ No |
| What other comments would you make for this proposal? |
| Council does not support the proposed requirement for the CEO to establish a workforce plan available to |
| the Mayor and staff. This should be part of good practice processes and the consultation requirements |

regarding the introduction of change are currently embedded in employee relations legislation.



| Direction 27 proposes to: |
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| Require a council CEO to consult the staff if there is a major organisational restructure. |
| Do you support this direction? ☐ Yes ☑ No |
| What other comments would you make for this proposal? |
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| Direction 28 proposes to: |
| Require a community consultation process before making or varying a local law. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Discretion 20 managements |
| Direction 29 proposes to: |
| Include in the Act principles that local laws must meet and require that a council, after receiving advice from |
| an appropriately qualified person, certify that the local law meets these principles. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
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| Direction 30 proposes to: |
| Retain the power of the Governor in Council, on the recommendation of the minister, to revoke a local law |
| that is inconsistent with the principles. |
| Do you suggest this direction 2 M yes. No. |
| Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? |
| what other comments would you make for this proposar: |
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| Direction 31 proposes to: |
| Note that model local laws may be issued as guidelines on various matters to achieve greater quality, |
| consistency and scrutiny. These would be based on best-practice local laws. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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Direction 32 proposes to:

Consult to determine the appropriate value of a penalty unit for local laws and whether the value should be indexed annually.



| Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? | |
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| Direction 33 proposes to: | |
| Remove the requirement to submit local laws to the minister. | |
| Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? | |
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| Chapter 3: Democratic and representative councils | |
| Direction 34 proposes to: | |
| Extend the band (currently 5–12) for the number of councillors per council to 5–15 and provide the minister with the power to increase the number of councillors per council within this band after receiving advice of the VEC. | |
| Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? | |
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| Direction 25 proposes to | |
| Direction 35 proposes to: Include in Regulations a formula for determining councillor numbers and require that the VEC consistently apply it. Base the formula on the ratio of councillors to residents, mediated by the geographic scale of the local government area, loading councillor numbers by one, two or three for geographically vast local government areas. | |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
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| Direction 36 proposes to: | |
| Allow for one of two representative structures—unsubdivided or entirely uniform multi-member wards—t be applied in each municipality. (Option 1) or | 0 |
| Allow for one of three representative structures—unsubdivided, entirely uniform multi-member wards or entirely single-member wards—to be applied in each municipality. (Option 2) | |
| Initially this would require the VEC to conduct representation reviews to arrive at new council structures for the first council elections after the Act is enacted. | r |
| Do you support option 1? ☐ Yes ☐ No Do you support option 2? ☐ Yes ☐ No | |



What other comments would you make for this proposal?

| Option two is supported as it provides greater flexibility. | |
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Direction 37 proposes to:

| future (| to fixing councillor numbers by formula and reducing the range of representative structures, conduct electoral representation reviews by exception when the minister directs the VEC to conduct a review basis of: |
|------------------|---|
| • | evidence of a marked increase in population in a municipality |
| • | a request to the minister from a council or members of the community supported by evidence of the need for a review |
| • | in response to a recommendation from the VEC |
| • | on any grounds determined by the minister published in the government gazette. |
| Do you | support this direction? ⊠ Yes □ No |
| What o | ther comments would you make for this proposal? |
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| Directio | on 38 proposes to: |
| membe with th | ice partial preferential voting, consistent with Victorian Legislative Council elections, for multier wards and unsubdivided elections, such that the voter is only required to mark the ballot paper e number of consecutive preferences for which there are vacancies to be filled. support this direction? Yes No |
| What o | ther comments would you make for this proposal? |
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| Direction | on 39 proposes to: |
| cast at | nent a countback method to fill casual vacancies between general elections by which all valid votes the general election would be counted, not just those of the vacating councillor (excluding the votes ade up the quotas of the continuing councillors). |
| Do you | support this direction? ⊠ Yes □ No |
| What o | ther comments would you make for this proposal? |
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| Direction | on 40 proposes to: |
| the Elec | date all electoral provisions in a schedule to the Act, arranged according to the model provided by ctoral Act 2002; retain most provisions in the current electoral regulations; and retain procedural s (such as prescribing forms and setting fees) in Regulations. |
| Do you | support this direction? ⊠ Yes □ No |
| What o | ther comments would you make for this proposal? |
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Direction 41 proposes to:

Nillumbik Shire Council favours postal voting.

Make the entitlement to vote in a council election to be on the register of electors for the Victorian Legislative Assembly (the state roll) for an address in their municipality. Grandfather the voting entitlement of existing property-franchise voters in that municipality. Institute compulsory voting for all enrolled voters. (Option 1) or

| (Option 1) or | that municipality. Institute compulsory voting for all emolied voters. |
|---|--|
| - | se automatic enrolment of property owners and require these voters tions if they choose to do so. Institute compulsory voting for all |
| Do you support option 1? \square Yes | ⊠ No |
| Do you support option 2? ⊠ Yes | □ No |
| | |
| What other comments would you make | |
| option 2 is supported. This enables absorbed pay rates to Council. | entee property owners to enrol, which is appropriate given that they |
| Direction 42 proposes to: | |
| Require the VEC to revise the candidate disqualification conditions apply to ther | 's nomination form to require candidates to explicitly state that no m. |
| Do you support this direction? $oxtimes$ Yes | □ No |
| What other comments would you make | e for this proposal? |
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| Direction 43 proposes to: | |
| · | lice check and a check of the Australian Securities & Investments lisqualified under the <i>Corporations Act 2001</i> for elected candidates lection. (Option 1) or |
| Require each candidate to submit a com | npleted ASIC and police check when nominating. (Option 2) |
| Do you support option 1? Yes | ⊠ No |
| Do you support option 2? ⊠ Yes | □ No |
| What other comments would you make | e for this proposal? |
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| Direction 44 proposes to: | |
| | ethod for council elections as determined by the minister after minister publish the method to be used in the government gazette. |
| Do you support this direction? 🛚 Yes | □ No |
| What other comments would you make | e for this proposal? |





Chapter 4: Councils, communities and participatory democracy

| Direction 45 proposes to: | |
|---|--|
| Include deliberative community engagement as a principle in the Act and include in the the requirement to participate in deliberative community engagement, leaving the medetermined by each council. | |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| Council supports the inclusion of community engagement as a principle in the Act and to councillors in community engagement processes. Council does not support the specific reference to 'deliberate' community engagement many methods a council may use to engage with its community. | |
| Direction 46 proposes to: | The second state of the se |
| Require a council to prepare a community consultation and engagement policy early in four-year council plan and ten-year community plan. | its term to inform the |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
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| Direction 47 proposes to: | |
| Require a council to conduct a deliberative community engagement process to prepare to demonstrate how the plan reflects the outcomes of the community engagement process. | |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| Council does not agree with the specific reference to deliberative community engagem suggest 'participative'. | ent processes. We |
| Direction 48 proposes to: | |
| Include in regulations that an engagement strategy must ensure: | |
| the community informs the engagement process | |
| the community is given adequate information to participate | |
| the scope/remit of the consultation and areas subject to influence are clear | |
| those engaged are representative of the council's demographic profile. | |
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| Do you support this direction? ⊠ Yes □ No | |



Direction 49 proposes to:

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| Require a council to complete its council plan by 31 December in the second year of its term, recognising the time required to conduct a deliberative community engagement process. |
| Do you support this direction? ☐ Yes ☒ No |
| What other comments would you make for this proposal? |
| This proposal is not supported. Council supports retaining the existing deadline for completing the Council Plan so it aligns with annual budgets. |
| Direction 50 proposes to: |
| Require the mayor to report to the community each year about how the council plan has implemented the community's priorities as directed through the deliberative community engagement process. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 51 proposes to: |
| Require a council to publish on its website all documents and registers currently required to be kept on council premises and ensure this information is accessible to the public. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction 52 proposes to: |
| Require a council to publish its CEO remuneration policy on its website. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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| Direction E2 proposes to: |
| Direction 53 proposes to: Regulate for minimum standards and include in guidelines best-practice processes for ensuring transparency |
| and accountability in council operations and administration, basing the guidelines on current Melbourne City Council practices. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
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Direction 54 proposes to:

Include in the Act a definition of a customer complaint consistent with the Ombudsman's recommendation of as it an 'expression of dissatisfaction with the quality of an action taken, decision made or service provided by a council or its contractor or a delay or failure in providing a service, taking an action or making a decision by a council or its contractor, but with the addition that the customer has been directly affected by the action.

| by the a | on by a council or its contractor, but with the addition that the customer has been directly affected ection. |
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| Do you | support this direction? Yes No |
| - | ther comments would you make for this proposal? |
| The def | inition of a complaint should be included in Council's customer complaints policy, but not included in |
| the Act. | |
| | |
| Directio | n 55 proposes to: |
| custom | a council to develop a policy about customer complaints that includes a process for dealing with er complaints, and that the process contain an avenue for independent review that is clearly ble to the public. Policy and statutory decisions of the council would not be subject to the complaints |
| Do you | support this direction? 🛛 Yes 🛘 🗆 No |
| What o | ther comments would you make for this proposal? |
| See abo | ve. The definition of a customer complaint consistent with the Ombudsman's recommendation |
| should I | pe included in this policy. |
| | · |
| Chapt | be included in this policy. |
| Chapt | er 5: Strong probity in council performance |
| Chapt | er 5: Strong probity in council performance |
| Chapt Direction | er 5: Strong probity in council performance on 56 proposes to: rate the current councillor conduct framework largely unamended in the Act, including: |
| Chapt Direction Incorpo | er 5: Strong probity in council performance on 56 proposes to: rate the current councillor conduct framework largely unamended in the Act, including: the definitions the principal requirements imposed on councils and councillors, relevant statutory officers, principal |
| Chapt Direction Incorpo | er 5: Strong probity in council performance on 56 proposes to: rate the current councillor conduct framework largely unamended in the Act, including: the definitions the principal requirements imposed on councils and councillors, relevant statutory officers, principal councillor conduct registrars the role and powers of the minister and ministerial monitors and the Chief Municipal Inspector |
| Chapt Direction Incorpo • • • Do you | er 5: Strong probity in council performance on 56 proposes to: rate the current councillor conduct framework largely unamended in the Act, including: the definitions the principal requirements imposed on councils and councillors, relevant statutory officers, principal councillor conduct registrars the role and powers of the minister and ministerial monitors and the Chief Municipal Inspector (CMI). |
| Chapt Direction Incorpo • • • Do you | er 5: Strong probity in council performance on 56 proposes to: rate the current councillor conduct framework largely unamended in the Act, including: the definitions the principal requirements imposed on councils and councillors, relevant statutory officers, principal councillor conduct registrars the role and powers of the minister and ministerial monitors and the Chief Municipal Inspector (CMI). support this direction? Yes No |
| Chapt Direction Incorpo • • • Do you | er 5: Strong probity in council performance on 56 proposes to: rate the current councillor conduct framework largely unamended in the Act, including: the definitions the principal requirements imposed on councils and councillors, relevant statutory officers, principal councillor conduct registrars the role and powers of the minister and ministerial monitors and the Chief Municipal Inspector (CMI). support this direction? Yes No |
| Chapt Direction Incorpo • • • • Do you | er 5: Strong probity in council performance on 56 proposes to: rate the current councillor conduct framework largely unamended in the Act, including: the definitions the principal requirements imposed on councils and councillors, relevant statutory officers, principal councillor conduct registrars the role and powers of the minister and ministerial monitors and the Chief Municipal Inspector (CMI). support this direction? Yes No |

Direction 57 proposes to:

Include in Regulations all the processes specified in the current councillor conduct framework.

Do you support this direction? \boxtimes Yes \square No

What other comments would you make for this proposal?

| Direction 58 proposes to: | |
|--|-------------------------------|
| Extend the offence of release of confidential information to council staff who unlar information. | wfully disclose confidential |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| | |
| | |
| Direction 59 proposes to: | |
| This will make councillors and council staff liable to criminal prosecution for more sliable to disciplinary action—councillors for serious misconduct through the council and council staff under their contract of employment—for less serious breaches. | |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| This is a statement and should follow on from Direction 58. | |
| | |
| Direction 60 proposes to: | |
| Provide that a conflict of interest exists where: | |
| the councillor or a person with whom they are closely associated stands to loss depending on the outcome of the decision (a 'material conflict of inter could reasonably be taken to have, a conflict between their personal interest that could result in a decision contrary to the public interest. | rest') the councillor has, or |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| 'Closely associated' needs to be clearly defined. | |
| | |
| Direction 61 proposes to: | |
| Make a breach of conflict of interest subject to disciplinary action for serious misco councillor conduct panel, at the discretion of the CMI. The maximum penalty a cou impose for serious misconduct is six month suspension from office and loss of a co | uncillor conduct panel can |
| | |
| period. Do you support this direction? ⊠ Yes □ No | |

Direction 62 proposes to:

Retain the capacity to prosecute a person in court for a conflict-of-interest breach when it involves failure to disclose a 'material conflict-of-interest'. This is a criminal offence with a maximum fine of 120 penalty units and an associated disqualification from being a councillor for eight years.



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| | on 63 proposes to: |
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| | the current legislative provision on misuse of position. |
| - | support this direction? 🛮 Yes 🔲 No |
| vviiat 0 | ther comments would you make for this proposal? |
| | |
| Direction | on 64 proposes to: |
| legislat | the current legislative provisions on improper direction, noting they will be supported by the furthe ve measures to clarify the roles and responsibilities of councillors, mayors and CEOs set out in r 2 of this paper. |
| Do you | support this direction? ⊠ Yes □ No |
| What c | ther comments would you make for this proposal? |
| Do you | the current enforcement role, functions and powers of the CMI and the inspectorate. support this direction? Yes No ther comments would you make for this proposal? |
| Do you | support this direction? ⊠ Yes □ No |
| Do you What o | support this direction? ⊠ Yes □ No |
| Do you What o | support this direction? ⊠ Yes □ No ther comments would you make for this proposal? |
| Do you What o | support this direction? Yes No ther comments would you make for this proposal? Ser 6: Ministerial oversight of councils |
| Do you What o | support this direction? Yes No ther comments would you make for this proposal? Ser 6: Ministerial oversight of councils on 66 proposes to: |
| Chapt Direction | support this direction? Yes No ther comments would you make for this proposal? Ser 6: Ministerial oversight of councils on 66 proposes to: in the Act principles to apply to a proposal to create a new municipality, that: |
| Chapt Direction | support this direction? Yes No ther comments would you make for this proposal? Therefore 6: Ministerial oversight of councils on 66 proposes to: in the Act principles to apply to a proposal to create a new municipality, that: each new municipality shall be viable and sustainable in its own right the allocation of revenues and expenditures between municipalities being separated shall be |
| Chapt Direction | support this direction? Yes No ther comments would you make for this proposal? eer 6: Ministerial oversight of councils on 66 proposes to: in the Act principles to apply to a proposal to create a new municipality, that: each new municipality shall be viable and sustainable in its own right the allocation of revenues and expenditures between municipalities being separated shall be equitable for the residents of each municipality |
| Chapt Direction | support this direction? Yes No ther comments would you make for this proposal? There 6: Ministerial oversight of councils On 66 proposes to: In the Act principles to apply to a proposal to create a new municipality, that: each new municipality shall be viable and sustainable in its own right the allocation of revenues and expenditures between municipalities being separated shall be equitable for the residents of each municipality the views of the communities affected by the restructuring shall be taken into consideration each new municipality shall have sufficient financial capacity to provide its community with a comprehensive range of municipal services and to undertake necessary infrastructure investment |



| Direction C7 weapons to |
|--|
| Direction 67 proposes to: |
| Other than the proposed direction above, retain the current provisions (in Part 10A) about altering external municipal boundaries. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 68 proposes to: |
| Retain the power of the minister to: |
| appoint a municipal monitor in a manner and with the role and powers as currently set out in the Act |
| issue a governance direction to a council, noting that other powers of the minister to direct councils |
| (such as the power to direct a council to submit financial statements under section 135) be included in this general power |
| stand down a councillor as currently set out in the Act. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
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| |
| |
| Direction 69 proposes to: |
| Empower the minister to recommend that a councillor be suspended by an order in council where the councillor is contributing to or causing serious governance failures at a council. This power to only be |
| exercisable in exceptional circumstances in that: |
| the councillor has caused or substantially contributed to a breach of the Act or Regulations by the council or to a failure by the council to deliver good government and |
| a council (by resolution), a municipal monitor, the CMI, the Ombudsman or the Independent Broad- based Anti-corruption Commission have recommended that the minister suspend the councillor on these grounds and |
| the council, the municipal monitor, the CMI, the Ombudsman or the Independent Broad-based Anti- corruption Commission have satisfied the minister that the councillor has been provided with detailed reasons for the recommendation and was given an opportunity to respond to their recommendation and |
| the minister is satisfied that if the councillor is not suspended that there is an unreasonable risk that the council will continue to breach the Act or continue to be unable to provide good government for its constituents. |
| Do you support this direction? ⊠ Yes □ No |

Council supports this direction but believe there needs to be clear clarification about the roles and responsibilities of each of these agencies/bodies.

What other comments would you make for this proposal?



| Government Act 1989 |
|--|
| Direction 70 proposes to: |
| Retain the provisions in the Act about the suspension and dismissal of a council in their current form, including the provisions allowing appointment of administrators. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 71 proposes to: |
| Streamline the minister's power to conduct inquiries into councils into a single power to appoint commissions of inquiry consisting of one or more commissioners to inquire into and make recommendation to the minister about any matter as requested by the minister. This will include, but not be limited to: • governance issues |
| financial probity issues |
| disputes between councils and between councils and other parties. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 72 avenues to |
| Direction 72 proposes to: |
| Retain the existing power to forbid a council from employing a new CEO or entering into a new contract wit an existing CEO but amend the power to provide that it can only be exercised on the recommendation of a municipal monitor or the CMI. |
| Do you support this direction? ☐ Yes ⊠ No |
| What other comments would you make for this proposal? |
| It is unclear what benefit this additional approval mechanism would result in, other than to apply increased rigor in the selection of a CEO. |
| |
| Direction 73 proposes to: |
| |

Remove the power relating to senior officers from the new Act as all staff employment matters should be dealt with by relevant employment laws.

Do you support this direction? \boxtimes Yes \square No

What other comments would you make for this proposal?

If proposed Direction 25 occurs the consequence is that there will be no provisions relating to senior officers.

Direction 74 proposes to:

Bring all provisions (and all other elements) of the Fair Go Rates System into the new Act consistent with the legislative hierarchy in Chapter 10.

Do you support this direction? \boxtimes Yes \square No

What other comments would you make for this proposal?



| Direction 75 proposes to: | |
|--|-----|
| Retain the general power for the minister to recommend regulations to give effect to the Act and empower the minister to relieve a council of requirements to follow processes set out in Regulations. | er |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| | |
| Direction 76 proposes to: | |
| Empower the minister to issue non-regulatory guidelines on any matter under the Act. | |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| | |
| | |
| Direction 77 proposes to: | |
| Remove the requirement to request ministerial exemption from public tenders, as explained in Chapter 8. | |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| | |
| Direction 78 proposes to: | |
| Remove the power requiring a contract for a senior officer: all employment matters for council staff will no be subject to employment law. | ow |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| See comments in Direction 25. | |
| | |
| Direction 79 proposes to: | |
| Explore an alternative method for handling instances of a majority of councillors having a conflict of interepreventing them voting on a planning scheme amendment. | est |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| Council supports this direction but notes that this does not just apply to planning scheme amendments. | |



Chapter 7: Integrated planning

| Direction 80 proposes to: |
|---|
| Include an integrated strategic planning and reporting framework in the Act that identifies the four-year council plan as a council's central strategic planning instrument, and also requires long-term (10 year) plans—being a community plan, financial plan and asset plan—and short-term (1 year) reporting documents—being the budget and annual report (containing all performance reporting). |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| Council supports the alignment of Council planning to drive service, asset, community and financial decisions. A key consideration will be the resource implications of integrated planning in a tight, rate-capped environment and in the broader context of the community's expectations to deliver on Council Plan outcomes. |
| Direction 81 proposes to: |
| Include in Regulations and guidelines details about the information a council will include in each plan. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 82 proposes to: |
| Require: |
| a council to prepare and adopt a four-year council plan by 31 December of the second year after a general election |
| preparation of the council plan to be informed by the deliberative community engagement process described in Chapter 4 |
| the council plan to include information about services, infrastructure and amenity priorities for the council term. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| Replace deliberative community engagement with participative community engagement. |
| Direction 83 proposes to: |
| Remove the requirement to submit a copy of the council plan to the minister and replace it with a requirement to publish it on the council website and to have the mayor report annually to the community on the achievement of the council plan. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |



Direction 84 proposes to:

Require a council to prepare and adopt a rolling community plan of at least 10 years by 31 December of the second year after a general election to guide strategic planning and inform the preparation of the council plan. Require preparation of the community plan to be informed by the deliberative community engagement process that also underpins the council plan.

| process that also underpins the council plan. | | | |
|---|--|--|--|
| Do you support this direction? ⊠ Yes □ No | | | |
| What other comments would you make for this proposal? | | | |
| Replace deliberative with participative. The Council Plan should be adopted with the first budget adopted by Council. To extend this until December of the second year of the Council term means that it is almost two years into the term before this critical policy document is adopted. The extended time will not produce a better quality Council Plan. Councils should review their community plan by the end of the second year of their term. | | | |
| Direction 85 proposes to: | | | |
| Set out in Regulations and guidelines what is to be included in the community plan, including a community vision statement. | | | |
| Do you support this direction? ⊠ Yes □ No | | | |
| What other comments would you make for this proposal? | | | |
| | | | |
| Direction 86 proposes to: | | | |
| Require all councils to prepare and adopt a rolling financial plan of at least ten years by 31 December of the second year after a general election, in accordance with the principles of sound financial management, and for council to review and approve this plan annually. | | | |
| Do you support this direction? ⊠ Yes □ No | | | |
| What other comments would you make for this proposal? | | | |
| | | | |
| | | | |
| Direction 87 proposes to: | | | |
| Remove the requirement for a council to prepare a strategic resource plan. | | | |
| Do you support this direction? ☑ Yes ☐ No | | | |
| What other comments would you make for this proposal? | | | |
| | | | |
| | | | |

Direction 88 proposes to:

Require the financial plan to:

- guide financial planning and inform the council plan
- provide the community with prescribed information about the human resource and capital works assumptions and decision-making underlying financial forecasts



• be informed by the deliberative community engagement process.

| Direction 89 proposes to: Require all councils to prepare and adopt a rolling asset plan of at least ten years by 31 December of the second year after a general election, in accordance with the principles of sound financial management, and for a council to review and approve this plan annually. This plan will guide asset planning and inform the council plan. Do you support this direction? ☑ Yes □ No What other comments would you make for this proposal? |
|---|
| Require all councils to prepare and adopt a rolling asset plan of at least ten years by 31 December of the second year after a general election, in accordance with the principles of sound financial management, and for a council to review and approve this plan annually. This plan will guide asset planning and inform the council plan. Do you support this direction? Yes No |
| Require all councils to prepare and adopt a rolling asset plan of at least ten years by 31 December of the second year after a general election, in accordance with the principles of sound financial management, and for a council to review and approve this plan annually. This plan will guide asset planning and inform the council plan. Do you support this direction? Yes No |
| |
| What other comments would you make for this proposal? |
| |
| |
| Direction 90 proposes to: |
| Require the asset plan to include information about new assets, asset retirement, maintenance and renewate requirements for each class of infrastructure assets and to be informed by the deliberative community engagement process. |
| Do you support this direction? 🛛 Yes 🔲 No |
| What other comments would you make for this proposal? |
| |
| Direction 91 proposes to: |
| Set out requirements for what is to be included in the financial and asset plans in Regulations and guideline |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 92 proposes to: |
| Require a council to prepare a budget annually and to review it mid-cycle at 31 December each year. Requi the CEO to report the results and to explain material budget variations, including whether a revised budget required, to council. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |

Direction 93 proposes to:

Include in the Act a clearer definition of material variation in order to clarify when a revised council budget must be struck.



| Direction 94 proposes to: Remove the requirement to submit a copy of the adopted budget to the minister. Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? Direction 95 proposes to: Require all councils to establish an audit and risk committee with an expanded oversight of: • the integrated strategic planning and reporting framework and all associated documents • financial management and sustainability • financial and performance reporting • risk management and fraud prevention • internal and external audit • compliance with council policies and legislation |
|---|
| Remove the requirement to submit a copy of the adopted budget to the minister. Do you support this direction? Yes No What other comments would you make for this proposal? Direction 95 proposes to: Require all councils to establish an audit and risk committee with an expanded oversight of: • the integrated strategic planning and reporting framework and all associated documents • financial management and sustainability • financial and performance reporting • risk management and fraud prevention • internal and external audit |
| Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? Direction 95 proposes to: Require all councils to establish an audit and risk committee with an expanded oversight of: • the integrated strategic planning and reporting framework and all associated documents • financial management and sustainability • financial and performance reporting • risk management and fraud prevention • internal and external audit |
| What other comments would you make for this proposal? Direction 95 proposes to: Require all councils to establish an audit and risk committee with an expanded oversight of: • the integrated strategic planning and reporting framework and all associated documents • financial management and sustainability • financial and performance reporting • risk management and fraud prevention • internal and external audit |
| Direction 95 proposes to: Require all councils to establish an audit and risk committee with an expanded oversight of: • the integrated strategic planning and reporting framework and all associated documents • financial management and sustainability • financial and performance reporting • risk management and fraud prevention • internal and external audit |
| Require all councils to establish an audit and risk committee with an expanded oversight of: • the integrated strategic planning and reporting framework and all associated documents • financial management and sustainability • financial and performance reporting • risk management and fraud prevention • internal and external audit |
| Require all councils to establish an audit and risk committee with an expanded oversight of: • the integrated strategic planning and reporting framework and all associated documents • financial management and sustainability • financial and performance reporting • risk management and fraud prevention • internal and external audit |
| the integrated strategic planning and reporting framework and all associated documents financial management and sustainability financial and performance reporting risk management and fraud prevention internal and external audit |
| financial management and sustainability financial and performance reporting risk management and fraud prevention internal and external audit |
| financial and performance reporting risk management and fraud prevention internal and external audit |
| risk management and fraud prevention internal and external audit |
| internal and external audit |
| |
| compliance with council policies and legislation |
| |
| service reviews and continuous improvement |
| collaborative arrangements |
| the internal control environment. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| |
| Direction 96 proposes to: |
| Require the audit and risk committee to include a majority of independent members and include councillors, but not council staff. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 97 proposes to: |
| Require the audit and risk committee to report to the council biannually and require each council to table |
| the biannual audit and risk committee report at a council meeting. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |



| Direction 98 proposes | to: |
|--|--|
| • | ouncil to include information in its annual report of operations about achievements community plan, financial plan, asset plan and budget. |
| Do you support this dir | rection? 🛮 Yes 🗆 No |
| What other comments | would you make for this proposal? |
| | |
| Direction 99 proposes | to: |
| Remove the requireme | nt for a council to submit a copy of its annual report to the minister. |
| Do you support this dir | rection? 🛮 Yes 🗆 No |
| What other comments | would you make for this proposal? |
| | |
| Direction 100 proposes | s to: |
| Require a council to pre progress on implement | esent its annual report at an annual general meeting at which the mayor must report ing the council plan. |
| Do you support this dir | rection? 🛮 Yes 🗆 No |
| What other comments | would you make for this proposal? |
| | |
| Direction 101 proposes | s to: |
| Require that in develop | oing its council plan, a council take account of relevant aspects of regional and state unicipality. |
| Do you support this dir | rection? 🛮 Yes 🗆 No |
| What other comments | would you make for this proposal? |
| | |
| | |
| Chapter 8: Sustain | nable finances for innovative and collaborative councils |
| Direction 102 proposes | s to: |
| • • | nbed the principles of sound financial management in its council plan, community |
| plan, financial plan and | |
| | · |



Direction 103 proposes to:

Include in the Act the following principles of sound financial management:

- manage financial risks prudently, having regard to economic circumstances
- align income and expenditure policies with strategic planning documents
- undertake responsible spending and investment for the benefit of the community to achieve financial, social and environmental sustainability over the long term
- provide value-for-money services and infrastructure which are accessible and responsive to the community's needs
- ensure that decisions are made and actions are taken having regard to their financial effects on future generations
- ensure full, accurate and timely disclosure of financial information about the council

| undertake regular stress testing and evaluation of financial risk management. | | | | |
|---|------|--|--|--|
| Do you support this direction? 🛛 Yes 🛘 🗆 No | | | | |
| What other comments would you make for this proposal? | | | | |
| | | | | |
| | | | | |
| Direction 104 proposes to: | | | | |
| Remove the current best value provisions, as value for money is included in the new principles of s financial management. | ound | | | |
| Do you support this direction? ⊠ Yes □ No | | | | |
| What other comments would you make for this proposal? | | | | |
| | | | | |
| | | | | |
| Direction 105 proposes to: | | | | |
| Require a council at the start of the council term to develop and adopt a procurement policy that is consistent with the principles of sound financial management and require that all council procuren practices and contracts comply with this policy. | | | | |
| Do you support this direction? ⊠ Yes □ No | | | | |
| What other comments would you make for this proposal? | | | | |
| <u> </u> | | | | |
| | | | | |
| Direction 106 proposes to: | | | | |
| Specify in Regulations what must be included in a procurement policy, including when council will a tender for the provision of goods and services (including thresholds), the process for going to tender what collaborative arrangements have been explored to deliver value for money for the council. | _ | | | |
| Do you support this direction? ⊠ Yes □ No | | | | |
| bo you support this uncetton. 🗖 res 🗀 ito | | | | |



| Direction 107 proposes to: |
|---|
| Require the audit and risk committee to review compliance with the procurement policy and require a |
| council to report in its annual report any non-compliance with its procurement policy. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 108 proposes to: |
| Require a council to make its procurement policy available on its website. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 109 proposes to: |
| Remove the requirement for an annual review of the procurement policy and the requirement to obtain |
| ministerial exemptions for failure to go to tender in certain circumstances. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 110 proposes to: |
| Provide councils with automatic access to state purchase contracts, whole-of-Victorian-Government |
| contracts and the <i>Construction Suppliers Register</i> to save time, strengthen standards and improve efficiency. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 111 proposes to: |
| Require councils to develop and adopt an investment policy in accordance with the principles of sound |
| financial management and require all council investment decisions to be made in accordance with that policy. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |

Direction 112 proposes to:

Require the audit and risk committee to review compliance with the investment policy and require a council to report any non-compliance with its investment policy in its annual report.





| Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? |
|---|
| |
| Direction 113 proposes to: |
| Require a council to develop and adopt a debt policy in accordance with the principles of sound financial management and only enter into debt in accordance with that policy. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 114 proposes to: |
| Require the audit and risk committee to review compliance with the debt policy and require a council to report any non-compliance with its debt policy in its annual report. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 115 proposes to: |
| Remove the overdraft provisions and remove the requirement for the minister to approve the repayment of an overdraft from its borrowings. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 116 proposes to: |
| Require councils to expressly describe in their budgets any intention to sell, exchange or lease land. This will enable consultation with the community during the budget process. |
| Do you support this direction? ☐ Yes ☒ No |
| What other comments would you make for this proposal? |
| Council believes existing processes are adequate. |
| Direction 117 proposes to: |
| Remove the requirement for a council to allow a person to make a submission under the Act in relation to the sale, exchange or lease of land where the matter has been considered as part of the budget consultation. |
| Do you support this direction? ☐ Yes ☒ No |
| What other comments would you make for this proposal? |
| Council believes existing processes are adequate. |



| Direction | 118 | proposes | to: |
|-----------|-----|----------|-----|
|-----------|-----|----------|-----|

| Remove from the Act the requirement for councils to have public liability and professional liability insurance. As a body corporate and organisation with a number of roles and responsibilities to the community and its staff, it is expected as a matter of course that councils take out appropriate insurance policies consistent with effective risk management as well as with the sound financial management principles in the Act. |
|--|
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 119 proposes to: |
| Remove the entrepreneurial powers in the Act and include revised powers to allow councils to participate in the formation and operation of an entity (such as a corporation, trust, partnership or other body) in collaboration with other councils, organisations or in their own right for the delivery of any activity consistent with the revised role of a council under the Act. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| |
| |
| Chapter 9: Fair rates and sustainable and efficient councils Direction 120 proposes to: |
| Direction 120 proposes to: |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services • outlines the amount it will raise through rates and charges |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services • outlines the amount it will raise through rates and charges • outlines the rating structure it will use to allocate the rate burden to properties. Do you support this direction? ☑ Yes ☐ No |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services • outlines the amount it will raise through rates and charges • outlines the rating structure it will use to allocate the rate burden to properties. |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services • outlines the amount it will raise through rates and charges • outlines the rating structure it will use to allocate the rate burden to properties. Do you support this direction? ☑ Yes ☐ No |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services • outlines the amount it will raise through rates and charges • outlines the rating structure it will use to allocate the rate burden to properties. Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? |
| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services • outlines the amount it will raise through rates and charges • outlines the rating structure it will use to allocate the rate burden to properties. Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? |
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| Direction 120 proposes to: Require a council to prepare a revenue and rating strategy that: • is for at least four years • outlines its pricing policy for services • outlines the amount it will raise through rates and charges • outlines the rating structure it will use to allocate the rate burden to properties. Do you support this direction? ☑ Yes ☐ No What other comments would you make for this proposal? Direction 121 proposes to: Require a council to align the strategy to its financial plan and to review and adopt it after each general revaluation of properties. |



Direction 122 proposes to:

Define all land as rateable except for the following four categories of land that would be exempt:

- land of the Crown, public body or public trustee that is unoccupied or used exclusively for a public or municipal purpose (to be defined to mean to perform public functions for the common good)
- land vested or held in trust for any charitable not-for-profit organisation and used exclusively for a charitable purpose (to be defined to mean the relief of poverty, the advancement of education, the advancement of religion or for other purposes beneficial to the community and the environment)
- land vested or held in trust for any religious not-for-profit body and used exclusively as a residence of a minister of religion or place of worship or for the education to be a minister of religion
- land held in trust and used exclusively as a not-for-profit club for persons who performed service duties under the *Veterans Act 2005.* **(Option 1)** or

Include land subject to a lease, sublease, licence or sublicense that is used for the purposes in Option 1, provided the lease, sublease, licence or sublicense is for a nominal amount (that is, the lease or rental amount is very small compared with the actual market lease or rental amount: commonly called a peppercorn rent).

Make land rateable that is:

Do you support this direction? \boxtimes Yes \square No

What other comments would you make for this proposal?

| owned by a for-profit organisation but leased to a charitable organisation | | |
|--|--|--|
| used exclusively for mining purp | poses. (Option 2) | |
| Do you support option 1? ⊠ Yes | □ No | |
| Do you support option 2? ☐ Yes | ⊠ No | |
| What other comments would you mak | e for this proposal? | |
| | | |
| | | |
| Direction 123 proposes to: | | |
| Retain the capacity for councils to grant occupancies or activities. | rebates and concessions and apportion rates based on separate | |
| Do you support this direction? ⊠ Yes | □ No | |
| What other comments would you mak | e for this proposal? | |
| | | |
| | | |
| Direction 124 proposes to: | | |
| Require councils to apply capital improventes. The City of Melbourne would be | ved value as the single uniform valuation system for raising general | |



Direction 125 proposes to:

| Fix the municipal charge at a maximum of 10% of the total revenue from municipal rates and general rates in the financial year, divided equally among all rateable properties. |
|--|
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 126 proposes to: |
| Retain differential rates in their current form. Continue through ministerial guidelines to advise that farm land and retirement villages are appropriate for the purposes of levying differential rates at the discretion of councils. |
| Do you support this direction? ☑ Yes □ No What other comments would you make for this proposal? |
| what other comments would you make for this proposal? |
| |
| |
| Direction 127 proposes to: |
| Require councils to clearly specify how the use of differential rating contributes to the equitable and efficient conduct of council functions compared to the use of uniform rates (including specification of the objective of and justification for the level of each differential rate having regard to the principles of taxation, council plans and strategies and the effect on the community). |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 128 proposes to: |
| Retain the requirement that the highest differential rate must be no more than four times the lowest differential rate. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 129 proposes to: |
| Retain service rates and charges, renamed 'service charges' but remove their application to the provision of water supply and sewage services. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |



| Direction 130 proposes to: |
|--|
| As part of these changes, provide the minister with the power to prescribe the setting of other service charges in Regulations. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 131 proposes to: |
| Retain special rates and charges, but provide clearer guidance in the Act about the purpose of special rates and charges, and about the criteria councils should use when declaring them and determining the benefit ratio. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| The Act currently allows a Council to determine the criteria it will use when declaring a scheme. This allows councils to have a policy position to follow with each scheme. Including the criteria in the Act could limit the effectiveness of the policy approach but this would need to be assessed when the legislation is drafted. On the other hand, criteria in the Act can avoid any debate or confusion in the application of local policy. |
| The Act currently allows the Minister to make guidelines for the criteria to be used by Council and in determining the benefit ratio. Obviously it is easier to prepare and amend Ministerial guidelines when required than to amend the Act. The current wording in the Act on calculating the costs to be included in the Scheme is very technical and could be improved and simplified. |
| |
| Direction 132 proposes to: |
| Allow councils to offer ratepayers the ability to pay by lump sum or more frequent instalments on a date or dates determined by a council, provided all ratepayers have the option to pay in four quarterly instalments. Penalty interest when it is charged is to be charged on any late payment from the respective instalment due date. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| |
| Direction 133 proposes to: |
| Direction 133 proposes to: Allow a council to use rebates and concessions to support the achievement of their council plan's strategic |
| ANOW A COUNCILIOUSE FEDALES AND CONCESSIONS TO SUDDOM THE ACHIEVEMENT OF THEIR COUNCIL DIAN'S STRATERIC |

Direction 134 proposes to:

objectives, provided that the purpose is consistent with their role

What other comments would you make for this proposal?

Do you support this direction? \boxtimes Yes \square No

Clarify in the Act that, where a ratepayer successfully challenges the rateability of land, a refund of rates may only be backdated to the date of most recent ownership.



| What other comments would you make for this proposal? | |
|---|------|
| | |
| Direction 135 proposes to: | |
| Establish a uniform process and timeline for people wanting a review or to appeal a rates or charge | ıc |
| decision. | .3 |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| | |
| Direction 136 proposes to: | |
| Incorporate the municipal council rating provisions in the <i>Cultural and Recreational Lands Act 1963</i> Local Government Act. Require in the Act that councils disclose the rates that are struck for cultura recreational lands. | |
| Do you support this direction? ⊠ Yes □ No | |
| What other comments would you make for this proposal? | |
| | |
| | |
| Direction 137 proposes to: | |
| Incorporate the municipal council rating provisions in the <i>Electricity Industry Act 2000</i> in the Act. | |
| Do you support this direction? ☑ Yes ☐ No | |
| What other comments would you make for this proposal? | |
| | |
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| | |
| Chapter 10: A rational legislative hierarchy | |
| | |
| | |
| Direction 138 proposes to: | 2014 |
| Direction 138 proposes to: Create a systematic legislative hierarchy comprising new principle-based provisions in the Act and r Regulations setting out the processes required to meet the obligations set out in the Act, and with capacity for the minister to issue ongoing non-statutory sector guidance as required about any aspect. | the |
| Create a systematic legislative hierarchy comprising new principle-based provisions in the Act and regulations setting out the processes required to meet the obligations set out in the Act, and with capacity for the minister to issue ongoing non-statutory sector guidance as required about any aspect. | the |



| Direction | 139 | proposes | to: |
|-----------|-----|----------|-----|
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| provisions in the Act. |
|--|
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 140 proposes to: |
| Include high-level statements to frame the structure, language and content of the remainder of the Act, including new sections setting out the roles and functions and powers of councils. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 141 proposes to: |
| Include a general power for the minister to make Regulations setting out the requirements councils must meet when exercising their powers or discharging their responsibilities under the Act (for example, requirements about the conduct of elections and mandated obligations under the councillor code of conduct framework). Include in this power capacity for other relevant subordinate legislation (such as legislative instruments like ministerial orders and governor-in-council orders) with the subordinate legislation only relating to matters permitted by the Act. |
| Do you support this direction? ☐ Yes ☒ No |
| What other comments would you make for this proposal? |
| This should all be in the regulations, not the Act. |
| Direction 142 proposes to: |
| Empower the minister to release a council from the processes set out in Regulations if the council can show it is successfully discharging its obligations under the Act using different processes. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 143 proposes to: |
| Include a general power for the minister to make guidelines to supplement Regulations on any issue related to the Act (such as best-practice versions of documents councils must adopt like councillor codes of conduct budget documents, meeting procedures and councillor briefing processes). The presumption would be that by adopting these best-practice documents, a council would comply with the Act and Regulations. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |



| Direction 144 proposes to: |
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| Empower the minister through the ministerial directions power to require a council to adopt these best-practice policies and procedures where there have been governance failures. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 145 proposes to: |
| Require councils to take the following principles into account when performing their functions and exercising their powers: |
| the need for transparency and accountability |
| the need for deliberative community engagement |
| the principles of sound financial management |
| the economic, social and environmental sustainability of the municipality |
| the potential for cooperation with other councils, tiers of government or other organisations |
| plans and policies in relation to the municipality, region, state and nation |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| Replace the word 'deliberative' with participative. |
| |
| Direction 146 proposes to: |
| Retain the current power of the minister to intervene where a council does not comply with the obligations |
| set out in the Act or regulations by imposing a municipal monitor or by issuing a ministerial governance direction. |
| |
| Do you support this direction? ⊠ Yes □ No What other comments would you make for this proposal? |
| what other comments would you make for this proposar: |
| |
| |
| Direction 147 proposes to: |
| Include a general power for the minister to make Regulations setting out the detailed requirements of councils when exercising their powers or discharging their responsibilities under the Act (such as |
| requirements about the conduct of elections and mandated obligations under the councillor code of conduct |
| framework). Include in this power other relevant subordinate legislation. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |



| Direction | 148 | proposes | to: |
|-----------|-----|----------|-----|
|-----------|-----|----------|-----|

| it is successfully discharging its obligations under the Act using different processes. |
|--|
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 140 proposes to |
| Direction 149 proposes to: |
| Provide guidance to the sector in relation to governance, compliance and best practice. This guidance will be in the form of guidelines and formal and informal advice to the sector. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 150 proposes to: |
| Create best-practice versions of essential documents that councils are required to adopt. Adoption of these best-practice documents will constitute compliance. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| |
| Direction 151 proposes to: |
| The minister will have a power under the new Act to require the council to adopt best-practice policies and procedures as part of a governance order where governance issues have been identified. |
| Do you support this direction? ☑ Yes ☐ No |
| What other comments would you make for this proposal? |
| |
| |
| Direction 152 proposes to: |
| Incorporate relevant portions of Part 9, Division 2 and schedules 10 and 11 of the current Act into the <i>Road Management Act 2004</i> (or other relevant legislation), to better consolidate the legislation dealing with road management. |
| Do you support this direction? ⊠ Yes □ No |
| What other comments would you make for this proposal? |
| Currently, a council can be dealing with powers and responsibilities under separate legislation which can lead to confusion (particularly with drainage under the Local Government and Water Acts) |

Empower the minister to release a council from the processes set out in Regulations if the council can show

Direction 153 proposes to:

Clarify the role of councils in local drainage, waterways and flood management. Consult about whether these are included in the new Act or in the *Water Act 1989*.



| Do you support this direction? ⊠ Yes □ No | | |
|---|--|--|
| What other comments would you make for this proposal? | | |
| See comment in Direction 152. | | |
| | | |
| Direction 154 proposes to: | | |
| List all Acts that impose obligations on councils in a schedule in the new Act, to be updated as new legislation is enacted. | | |
| Do you support this direction? ⊠ Yes □ No | | |
| What other comments would you make for this proposal? | | |
| | | |
| | | |
| Direction 155 proposes to: | | |
| Repeal the City of Greater Geelong Act 1993 and include relevant provisions in the new Act. | | |
| Do you support this direction? ⊠ Yes □ No | | |
| What other comments would you make for this proposal? | | |
| | | |
| | | |
| Direction 156 proposes to: | | |
| Retain the City of Melbourne Act 1993 as a separate Act with the City of Melbourne retaining its distinct electoral provisions. Consider ways to modernise the Act and remove redundant or outdated provisions. | | |
| Do you support this direction? ⊠ Yes □ No | | |
| What other comments would you make for this proposal? | | |
| | | |
| | | |
| Direction 157 proposes to: | | |
| Consider matters relating to the <i>Municipal Associations Act 1907</i> independently of this directions paper in consultation with the Municipal Association of Victoria. | | |
| Do you support this direction? ⊠ Yes □ No | | |
| What other comments would you make for this proposal? | | |
| | | |



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DELWP (Review of Local Govt Act 1989) - Privacy Policy

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